

Chemical Safety Assessment Under REACH

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TNO| knowledge for business



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3. Chemical Safety Assessment (CSA) *Human Health*
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Registration under REACH

Aim: to ensure that industry adequately manages the risk arising from its substances (starting at 1 tonne/y)

Method:

- Manufacturer/importer should obtain adequate data
- Provides a registration dossier which includes a chemical safety report (CSR) for substances above 10 tonnes/y documenting the Chemical Safety Assessment (CSA)
- Submits to authorities (enforcement, transparency)
- Increased info requirements according to tonnage (testing proposal)
- Reduced requirements for polymers and intermediates

1. Registration requirements:

- | | |
|-----------------------------|--------------------|
| 1. A Technical Dossier | ≥ 1 tonne/y |
| 2. A Chemical Safety Report | ≥ 10 tonnes/y |



Format of the Technical Dossier

- identity of the Manufacturer / Importer
- identity of the substance
- information on its manufacture and use
- the classification and labeling of the substance
- guidance on its safe use
- (robust) study summaries of the information on the intrinsic properties of the substance derived from applying *Annexes VII to XI*
- an indication as to whether the above issues and/or, if relevant, the Chemical Safety Report (→) has been reviewed by an assessor
- proposals for further testing, if relevant
- between 1 and 10 tonnes, the Technical Dossier shall also contain exposure related information for the substance (main use categories, type of uses, significant routes of exposure).

Simplified format of the Chemical Safety Report

Part A Summary of risk management measures
Declaration that risk management measures are implemented
Declaration that risk management measures are communicated

Part B Identity of the substance and physical and chemical properties
Manufacture and uses
Classification and labelling
Environmental fate properties
Human health hazard assessment
Human health hazard assessment of physicochemical properties
Environmental hazard assessment
PBT and vPvB assessment
Exposure assessment
Risk characterization

Chemical Safety Assessment



2. Core tools under REACH

- The **Chemical Safety Assessment** is the tool used to **determine** the safety of the chemical
- The **Chemical Safety Report** is the tool used to **record/document** the assessment to EChA
- The **Safety Data Sheet** is the tool used to **communicate** safe use to downstream users (DU)

3. Chemical Safety Assessment, *Human Health*



Aim of the Chemical Safety Assessment:

To establish control of risk for manufacture and use of a substance for all life-cycle stages¹

Manufacturers/Importers/Downstream Users:

have to ensure that the manufacture and use is in such a way that human health and the environment are not adversely affected.

¹ on their own or in preparations or in articles

Chemical Safety Assessment **should describe:**

1. The intrinsic properties of the substance
 - Human Health (Physico-chemical) hazards
 - Environmental Health hazards
 - PBT & vPvB properties
2. All manufacturing and use scenarios

PBT = Persistent, Bioaccumulating and Toxic,
vPvB = very Persistent, and very Bioaccumulating



Note:

If

the substance meets the criteria for classification as dangerous¹ or is assessed to be PBT or vPvB,

then

the Chemical Safety Assessment has to include an **exposure assessment** for one or more exposure scenario(s), and risk characterization.

¹ i.e. labeled with any R sentence



Chemical Safety Assessment **should describe:**

1. The intrinsic properties of the substance

HH (PC) hazards

ENV hazards

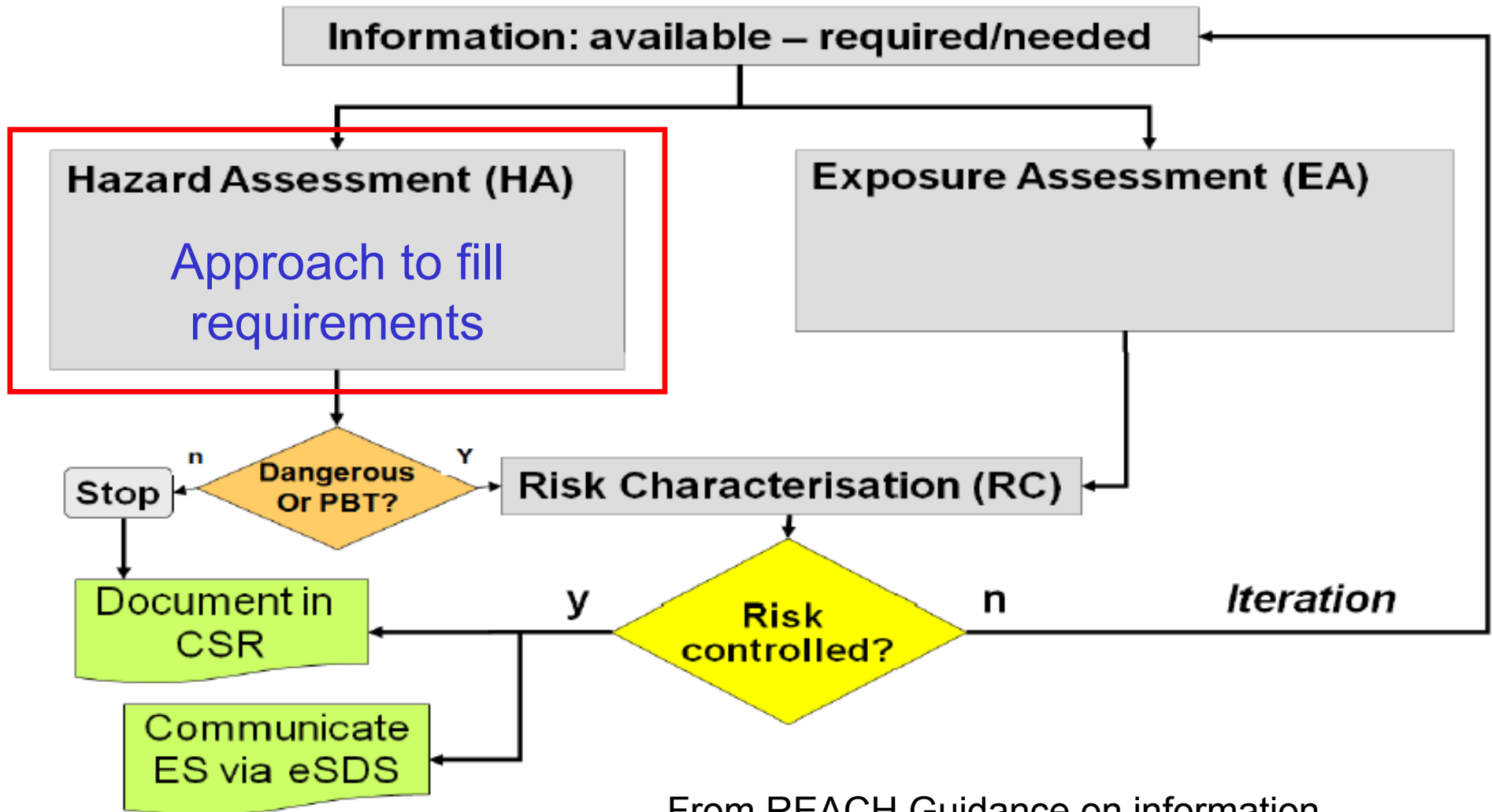
PBT & vPvB properties

2. All manufacturing and use scenarios

3. Risk Characterisation:

comparison of *ad 1.* with exposures of *ad 2.* (of scenarios, including RMM),
showing control of risk for manufacture & for use

Chemical Safety assessment scheme



From REACH Guidance on information requirements and CSA – Part D

CSA / **what** intrinsic properties? of the substance

1. Human health hazard assessment
2. Human health hazard assessment of phys-chem properties
3. Environmental hazard assessment
4. PBT and vPvB assessment



CSA / objectives

1. Human health hazard assessment
 1. determine **Classification & Labeling** in accordance with 67/548/EEC
 2. derive Derived No Effect Level (**DNEL**)
2. Human health hazard assessment of phys-chem properties
 1. determine **Classification & Labeling** in accordance with 67/548/EEC
3. Environmental hazard assessment
 1. determine **Classification & Labeling** in accordance with 67/548/EEC
 2. derive Predicted No Effect Concentration (**PNEC**)
4. PBT and vPvB assessment
 1. determine if **criteria Annex XIII** are fulfilled
 2. if yes: characterize **emission potential**

CSA / evaluation approach

Annex VI

1. Gather and share available information
2. Consider information needs
3. Identify information gaps
4. Generate new data / propose testing strategy



CSA / evaluation approach

1. Gather and share available information

All Available Health & Environmental Information:

- physico-chemical data
 - human data
 - *in vitro* / *in vivo* data
 - read-across, SAR, QSAR
- &

Exposure characteristics

populations & routes
duration

Assessment of reliability, relevance, and adequacy; all within SIEF



CSA / evaluation approach

1. Gather and share available information
2. Consider information needs

| Tonnage | Human Health |
|--------------------------------|--|
| 1 – 10 tpa Annex VII | <ul style="list-style-type: none"> • <i>In vitro</i> skin and eye irritation • Skin sensitization • <i>In vitro</i> mutagenicity • Acute toxicity (one route) |
| 10 – 100 tpa Annex VIII | <ul style="list-style-type: none"> • <i>In vivo</i> skin and eye irritation • Further <i>in vitro</i> mutagenicity • Acute toxicity (2nd route) • Sub acute toxicity (28d) • Reproductive toxicity screen |
| 100 – 1000 tpa Annex IX | <ul style="list-style-type: none"> • Further mutagenicity tests • Sub-chronic toxicity (90d) • Reproductive toxicity tests |
| >1000 tpa Annex X | <ul style="list-style-type: none"> • Further mutagenicity tests • Further reproductive toxicity tests • <i>Carcinogenicity may</i> • <i>Chronic toxicity may</i> |

Adaptations:
Column 2 of
Annexes VII to X
&
Annex XI

CSA / evaluation approach

1. Gather and share available information
2. Consider information needs
3. Identify information gaps

Conclude on whether information is adequate to:

assess: & allow the derivation of:
Classification & Labeling, DNEL and PNEC
PBT, vPvB

Coverage of parameters, Weight of the evidence, Transparency; all within SIEF



CSA / evaluation approach

1. Gather and share available information
2. Consider information needs
3. Identify information gaps

In case of inadequate information:

4. Generate new data / propose testing strategy

1 tpa ≤ Annexes VII & VIII ≤ 100 tpa

100 tpa ≤ Annexes IX & X

CSA / evaluation approach

1. Gather and share available information
2. Consider information needs
3. Identify information gaps

In case of inadequate information:

4. Generate new data / propose testing strategy

1 Conclude on what exactly is unclear or insufficient



2 Is testing technically possible?

Yes



3 Is exposure-based waiving possible?

No



4 Consider if *in vitro* testing may be adequate

No



5 Conduct or Propose an appropriate *in vivo* test

I will come back on this →

≥ 10 tpa: rules in Annex column 2 and Annex XI

CSA / evaluation approach

1. Gather and share available information
2. Consider information
3. Identify information gaps

Provide justification for no testing

In case of inadequate information:

4. Generate new data / propose testing strategy

1 Conclude on what exactly is unclear or insufficient



2 Is testing technically possible?

No



Yes



3 Is exposure-based waiving possible?

Yes



No



4 Consider if *in vitro* testing may be adequate

No



5 Conduct or Propose an appropriate *in vivo* test

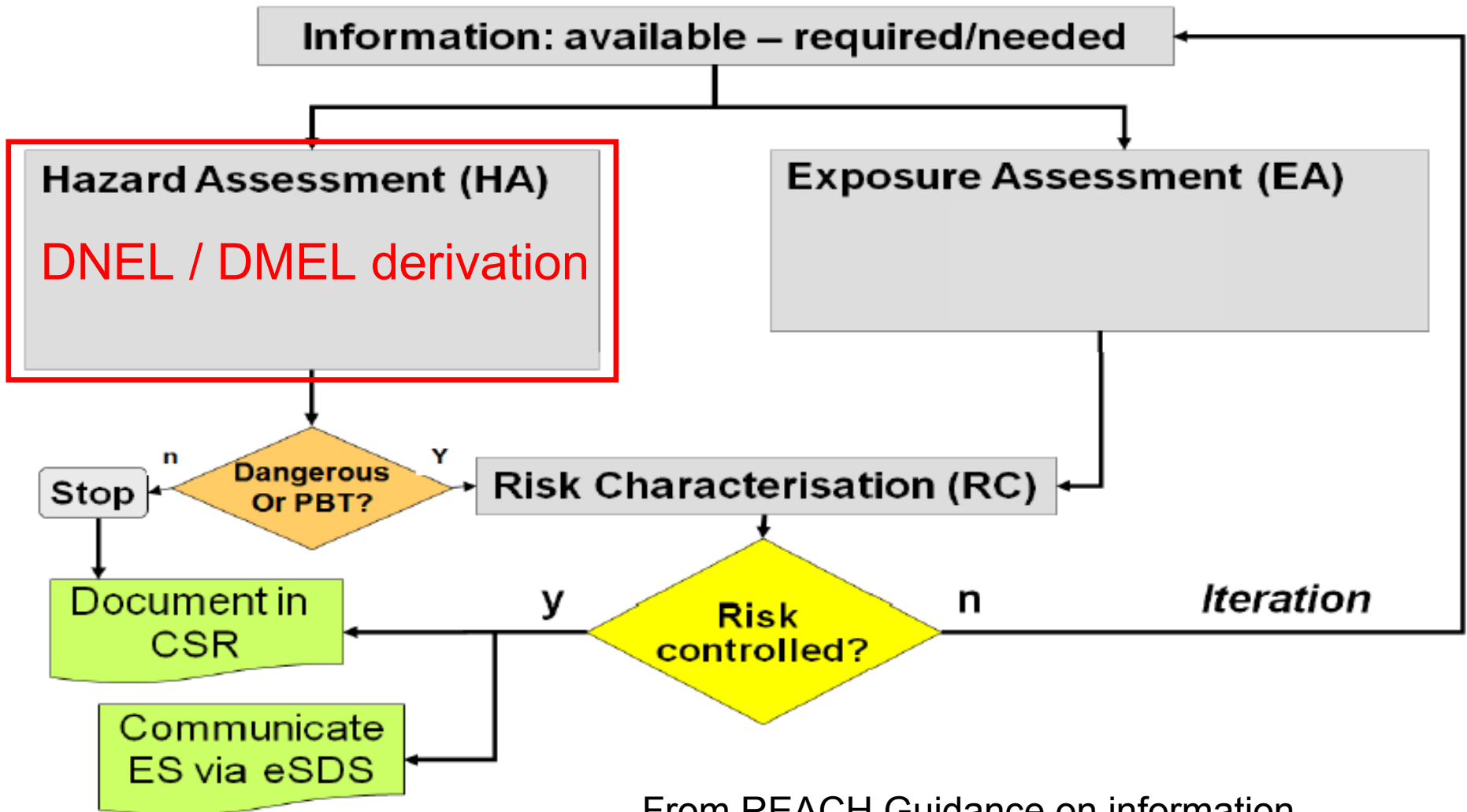
CSA / evaluation approach

1. Gather and share available information
 2. Consider information needs
 3. Identify information gaps
- In case of inadequate information:*
4. Generate new data / propose testing strategy

Gaps filled?



Chemical Safety assessment scheme



From REACH Guidance on information requirements and CSA – Part D

Quantitative approach & Qualitative approach

Quantitative approach:

- effect-threshold? → DNEL (Derived No Effect Level)
- no effect-threshold? → DMEL (Derived Minimal Effect Level)

Qualitative approach: *infrequently*

- effect-threshold? → } e.g. substance is only sensitizer.....
- no effect-threshold? → } e.g. mutagen with no cancer data.....

Quantitative approach & Qualitative approach

Quantitative approach:

- effect-threshold? → DNEL (Derived No Effect Level)
- no effect-threshold? → DMEL (Derived Minimal Effect Level)

Qualitative approach: *infrequently*

- effect-threshold? →
 - no effect-threshold? →
- } Hazard Banding into 'High', 'Moderate' & 'Low' → appropriate RMM

Quantitative approach: effect-threshold → DNEL

If applicable:

- For every route of exposure / population
- Include systemic and local effects ()

Quantitative approach: effect-threshold → DNEL

process steps:

- Step 1:** Derivation of typical dose descriptor(s)
(NOAEL, NOAEC, Benchmark Dose, ...)
- Step 2:** Modification of the dose descriptor(s) to the
correct starting point
- Step 3:** Application of Assessment factors to the
correct starting point to obtain the DNEL(s)
- Step 4:** Selection of the leading DNEL/Health Effect

Quantitative approach: effect-threshold → DNEL

process steps:

Step 1: Derivation of typical dose descriptor(s)
(NOAEL, NOAEC, Benchmark Dose, ...)

Step 2: Modification of the dose descriptor(s) to the
correct starting point

Step 3: From effect assessment data of the substance
correct starting point → DNEL(s)

Step 4: Selection of the leading DNEL/Health Effect

Quantitative approach: effect-threshold → DNEL

process steps:

Step 1: Derivation of typical dose descriptor(s)
(NOAEL, NOAEC, Benchmark Dose, ...)

Step 2: Modification of the dose descriptor(s) to the
correct starting point

Step 3: Application of correction factors

Differences in bioavailability, route-to-route
extrapolation, differences experimental and
human exposure conditions, respiratory
volume corrections

Step

Step 3: Application of **Assessment factors** to the correct starting point to obtain the DNEL(s)

| Assessment factor | Specifics | Default value |
|-------------------|----------------------|---------------|
| Interspecies | metabolic rate / bw | AS |
| | remaining difference | 2.5 |
| Intraspecies | worker | 5 |
| | consumer | 10 |
| Exposure duration | sub- to semi | 3 |
| | sub- to chronic | 6 |
| | semi to chronic | 2 |
| Route-to-route | absorption | 1 |
| Dose response | reliability | 1 |
| | L → NOAEL | 3 |
| | severity effect | 1 |

Quantitative approach: effect-threshold → DNEL

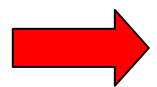
process step:

Step 4: Selection of the leading DNEL/Health Effect

- If only threshold effects and DNELs identified...
straightforward selection of the **lowest DNEL** for a given exposure pattern (population, exposure route, duration, local/systemic);
- If also non-threshold effects and DMELs identified... (i.e. mutagenic substance)
straightforward selection of the **lowest DMEL** for a given exposure pattern (population, exposure route, duration, local/systemic);

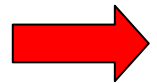
Quantitative approach: no effect-threshold → DMEL

Same process steps:



Step 1: Derivation of typical dose descriptor(s)
(T25, BMD10, BMDL10,.....)

Step 2: Modification of the dose descriptor(s) to the correct starting point



Step 3: Application of Assessment factors to the correct starting point to obtain the DNEL(s)

Step 4: Selection of the leading DNEL/Health Effect

Quantitative approach: no effect-threshold → DMEL

Step 3: Application of Assessment factors to the correct starting point to obtain the DNEL(s)

Linearised approach

Difference as compared to DNEL approach:

- Interspecies only AS (if oral or dermal)
- Intraspecies no
- Duration of exposure yes (in step 2)
- Dose-response sometimes
- Quality database yes
- + High to low dose: (e.g.) T25 to 10^{-5} : 25.000 (linear)

Quantitative approach: no effect-threshold → DMEL

Step 3: Application of Assessment factors to the correct starting point to obtain the DNEL(s)

Large AF approach (~EFSA)

Difference as compared to DNEL approach:

- Interspecies same
- Intraspecies same
- Duration of exposure yes (in step 2)
- Dose-response 10
- Quality database no
- + Nature of process: 10

SCOEL OELs as DNEL / DMEL

Chapter R8, Appendix 13

If there is an established OEL for the substance, and there is no data since its establishment that is in conflict with this value this OEL may serve as DNEL or DMEL (for workers)



Qualitative approach

Hazard Banding:

| class | property | RMM / PPE |
|--------------|---|----------------------|
| high | Carc 1,2 Mut 1,2 & 3 Corrosive, strong Sens (skin, resp.) Acute tox, very toxic | <i>"Very strict"</i> |
| moderate | Carc 3 Corrosive Sens skin, moderate Irritating, all targets Acute tox, toxic | <i>"Strict"</i> |
| low | Irritating, single target | <i>"Appropriate"</i> |

Qualitative approach

Hazard Banding:

| class | property | RMM / PPE |
|--------|---|------------------------|
| high | Carc 1,2 Mut 1,2 & 3 Corrosive, strong Sens (skin, resp.) Acute tox, very toxic | " <i>Very strict</i> " |
| medium | Carc 3 Corrosive Sens skin, moderate Toxic, all targets Acute tox, toxic | " <i>Strict</i> " |
| low | Corrosive, single target | " <i>Appropriate</i> " |

This approach is criticized for not clearly leading to demonstrable 'control of risk' or how far should one go with RMM etc.

Risk Characterisation Ratio (RCR)

$$\text{RCR} = \frac{\text{Exposure estimate (of ES)}}{\text{DNEL}} \quad \text{is determined}$$

If $\text{RCR} \leq 1$, then there is 'control of risk';

document and communicate in CSR & SDS+

If $\text{RCR} > 1$, then 'risks are not controlled' & assessment needs to be refined



Note: Guidance derivation of DNEL & DMEL: all from animal data

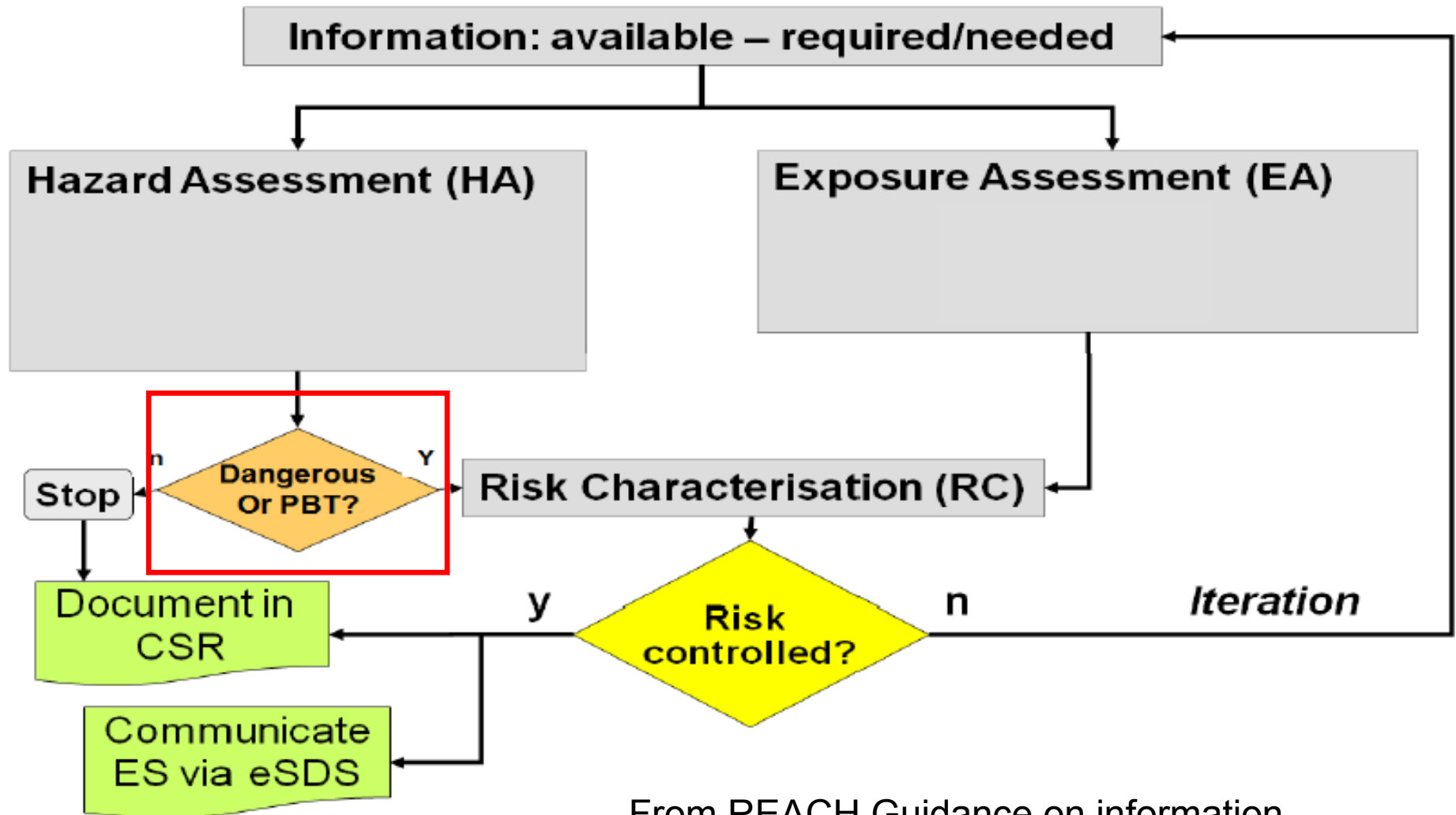
ECETOC and TNO

(with an Review Expert Panel from 6 Member State Countries)

have drafted a *concept* Guidance starting from human data including an approach how to integrate data from humans and animal, which was delivered 2008 to ECHA to finalize.

Expected to be finalized and included in the next Guidance update.

Chemical Safety assessment scheme



From REACH Guidance on information requirements and CSA – Part D

Dangerous?

Apply Classification & Labeling Criteria in accordance with Dir 67/548/EEC



Globally Harmonised System of Classification and Labeling of Chemicals (GHS)

Reclassification deadline December 1st 2010

Guidance per this Summer on website ECHA



PBT or vPvB ?

Apply assessment criteria:

| Parameter | PBT criteria | vPvB criteria |
|-----------|---|--|
| P | Half-life: > 60 d in marine water, or > 40 d in fresh- or estuarine water, or > 180 d in marine sediment or > 120 d in fresh- or est. sediment, or > 120 d in soil | Half-life: > 60 d in marine, fresh- or estuarine water, or >180 d in marine, fresh- or estuarine sediment > 180 d in soil |
| B | BCF > 2000 | BCF >5000 |
| T | Chronic NOEC < 0.01 mg/l or C (cat. 1, 2) M (cat. 1, 2) R (cat. 1-3) or ED-effects T-R48 or Xn-R48 | <i>Not applicable</i> |

4. Our experience

1. Identification leading DNEL is often quite an effort
2. Case-specifics not always covered by Guidance, so...
3. When & how 'Qualitative approach'.....??
4. Some OEL values higher than DNELs..... , and less transparent...
5. Guidance development via 'learning by doing' (→ examples!)
→ more targeted approaches (DMEL < DNEL)?

How will ECHA respond, what will it accept??



5. Developments: CSA tool

Simple Version: 01/12/09

Extended Version: 01/04/10

Free web based tool for registrants

- Extracts relevant information from IUCLID5 (DNELs, R-phrases, physchem data..);
- Asks for exposure determinants input from User

to:

- Give a **1e tier** exposure assessment (with ECETOC TRA model, for w & c)
- Calculates RCR for all relevant scenarios and combinations of applicable routes
- If 'control of risks':
 - provides '+' descriptions for SDS+
 - documents conclusion in CSR
- If 'no control of risks':
 - indicates that User should perform **2nd tier** assessment
 - asks for result 2nd tier to conclude yes/no 'control of risks'

Thank you for your attention!

